

PREVENT Policy

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CONSULTATION SCHEDULE

Name and Title of Individual	Groups consulted	Date Consulted
Lisa Bates – Designated Nurse for Adult Safeguarding	Staffordshire & Stoke-on-Trent Children & Adults Safeguarding Group	18/02/2020

RATIFICATION SCHEDULE

Name of Committee approving Policy	Date
Quality and Safety Committee in Common	10/09/2020
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VERSION CONTROL

Version	Version/Description of amendments	Date	Author/amended by
1	Prevent Policy Stoke-on-Trent & North Staffs	2014	Paula Carr
2	Combination policy for all six CCGs	Sept 2020	Lisa Bates
3	Updated to reflect new organisation ICB	June 2022	Stephanie Nightingale
4			

Impact Assessments – available on request

	Stage	Complete	Comments
Equality Impact Assessment	1	29/10/20	
Quality Impact Assessment	N/A		
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PREVENT Policy

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1.0 Introduction

This policy aims to make clear the duties of the Staffordshire and Stoke-on-Trent ICB employers and members practices in relation to its statutory duties to deliver the PREVENT duty and should be read in conjunction with the Safeguarding Adults and Safeguarding Children's Policies.

PREVENT is part of the Governments national counter terrorism strategy which is called CONTEST and this has four national work streams:

PURSUE: to stop terrorist attacks

PROTECT: to strengthen our protection against terrorist attack

PREPARE: where an attack cannot be stopped, to mitigate its impact

PREVENT: to stop people becoming terrorists or supporting terrorism

The key focus for PREVENT in healthcare is to make sure staff have the skills and knowledge to identify when a member of the public or a colleague is displaying signs that they may have been, or are in the process of being drawn into terrorist based activity. It is essential that healthcare workers are aware of the steps that need to be taken to address the concerns raised and to help protect the individual(s) involved.

The aim of the PREVENT strategy is to reduce the threat to the UK from terrorism by stopping people becoming terrorists or supporting terrorism. It is part of a wider non-criminalising early response to raising concerns and helping people.

This policy refers only to the PREVENT element of CONTEST which is the phase that operates in the pre-criminal space. All other elements are the responsibility of the Police and Security Services.

Intelligence suggests that the United Kingdom (UK) is currently "highly likely" to be subject to a terrorist attack. This is not necessarily from foreign nationals but also from individuals born in the UK.

The Counter-Terrorism and Border Security Act (2019) places a duty on specified authorities to 'have due regard, in the exercise of its functions, to prevent people from being drawn into terrorism' through the Channel process.

The national PREVENT Strategy (2011) addresses all forms of terrorism including extreme right wing factions but continues to reprioritise according to the threat posed to our national security. The Counter Terrorism and Border Security Act (2019) sets out the duty on the ICB to provide support for people vulnerable to being drawn into terrorism.

The Channel process is designed to provide support at an early stage to vulnerable individuals identified to be at risk of radicalisation and to work through interventions to stop them from becoming terrorists. It operates in the pre-criminal space before any criminal activity has taken place.

The ICB has a duty under the Counter Terrorism and Border Security Act (2019) to provide any relevant information to inform the Channel process which will include primary care clinical information acting as a conduit between the Channel Panel and primary care providers.

2.0 Purpose

2.1 The Department of Health is a key strategic partner in The Prevent Strategy as health care professionals may meet and treat people who are vulnerable to radicalisation.

2.2 Preventing someone from becoming a terrorist or supporting terrorism is no different from safeguarding vulnerable individuals from other forms of exploitation or abuse. Therefore, this policy stands alongside the ICB Safeguarding Adults and Safeguarding Children and Young Peoples Policies.

2.3 The three key objectives of the national Prevent Strategy are to: 1. Challenge the ideology that supports terrorism and those who promote it 2. Prevent vulnerable individuals from being drawn into terrorism and ensure that they are given appropriate advice and support 3. Work with sectors and institutions where there are risks of radicalisation,

2.4 Health organisations are expected to be involved in delivering objectives 2 and 3, compliance through referring individuals who they feel are at risk of radicalisation, through progressing the training and development framework and through contracting providers.

2.5 It remains clear that while the focus is an imminent threat from Al-Qaida and Islamic State, it has to be noted that radicalisation of vulnerable individuals can be undertaken from any extremist group. These forms of terrorism include (but not limited to):

Far Right extremists e.g. English Defence League
Al-Qa'ida influenced groups
Environmental extremists
Animal Rights extremists

2.6 The Home Office have launched a new website focussing on the increasing concern of young people who are putting themselves at risk by travelling to Syria and other conflict zones. The website provides advice and support for family members to enable them to share concerns in relation to loved ones who are potentially being radicalised.

3.0 Aims & objectives

The purpose of this document is to provide Staffordshire and Stoke-on-Trent ICB with guidance about PREVENT, forming part of the Government's anti-terrorism strategy, CONTEST.

The reasons for this are to:

- Understanding how PREVENT links into the wider Government anti-terrorism strategy, CONTEST.
- Why PREVENT is important within the NHS.
- Key roles and responsibilities, including how the ICB works with other key agencies across Staffordshire and Stoke on Trent in respect to the PREVENT agenda.
- HealthWRAP training.
- Understanding exploitation – the process of exploitation and factors that may increase an individual's vulnerability to exploitation.
- How to raise a concern.

4.0 Scope

The PREVENT agenda is relevant to all ICB staff including volunteers, particularly those who work with vulnerable people.

5.0 Definitions

Definitions of terms used in this policy are given below:

CONTEST	Contest is the United Kingdom's counter terrorism strategy. The aim of Contest is to reduce the risk to the UK and its interests overseas from terrorism, so that people can go about their lives freely and with confidence.
PREVENT Strategy	The PREVENT Strategy is part of the Government's counter-terrorism strategy CONTEST and aims to stop people becoming terrorists or supporting terrorism. Prevent focuses on all forms of terrorism and operates in a pre-criminal space, providing support and re-direction to vulnerable individuals at risk of being groomed into terrorist activity before any crimes are committed.
CHANNEL	Channel is a programme which focuses on providing support at an early stage to people who are identified as being vulnerable to being drawn into terrorism. The programme uses a multi-agency approach to protect vulnerable people by: Identifying individuals at risk; Assessing the nature and extent of that risk Developing the most appropriate support plan for the individuals concerned.
Radicalisation	Radicalisation refers to the process by which a person comes to support terrorism and extremist ideologies associated with terrorist groups.
Terrorism	Terrorism is an action or threat designed to influence the government or intimidate the public. Its purpose is to advance a political, religious or ideological cause. The current UK definition of terrorism is given in the Counter Terrorism and Border Security Act (2019).
Extremism	The vocal or active opposition to fundamental values, including democracy, the rule of law, individual liberty and mutual respect and tolerance of different faiths and beliefs.
Exploitation	Vulnerability to radicalisation can occur to any individual who due to their circumstances, experiences or state of mind become susceptible to a terrorist ideology. Some factors that can make people vulnerable to radicalisation include bereavement, rejection, isolation, substance abuse, identity crisis/crisis of faith, mental health issues, participation in criminal other criminal activity and low self-esteem. Some external factors can be peer pressure, unemployment levels, media and group identity.

	<p>Terrorists use a variety of methods to influence and exploit others. These include face to face contact, internet use, social networking or other media. Radicalisation is a process whereby the terrorists use normal social processes in order to manipulate and influence others into their ideology.</p> <p>Radicalisation occurs when an extremist rationale or narrative is used to influence others. This is often a story with a mixture of facts and fiction used to promote the legitimacy of the cause.</p> <p>The internet often plays a big part in the dissemination of extremist material and propaganda. Health care organisations should be aware of employees making frequent visits to websites showing images such as armed conflict around the world and providing access to extremist material.</p>
HealthWRAP	Workshop to Raise Awareness of Prevent (WRAP) A specialist workshop, designed by HM Government, to give an introduction to the Prevent strategy and an individual's role in safeguarding vulnerable people at risk of radicalisation.

6.0 Roles and Responsibilities

6.1 Governing Body

- To state Staffordshire and Stoke-on-Trent ICB's commitment to the PREVENT agenda in order to promote early detection of vulnerable people who may be at risk of being radicalised.
- To ensure that the ICB develop clear policies and procedures to embed the PREVENT agenda into day-to-day practice.
- To ensure effective partnership working with other key agencies in order to facilitate the PREVENT agenda across Staffordshire.

6.2 Quality and Safety Committee

- To receive assurances concerning the implementation of the PREVENT agenda within Staffordshire and Stoke-on-Trent ICB and its contracted providers
- To provide scrutiny and challenge
- To receive updates on the implementation of the PREVENT agenda via the ICB Adult and Children Safeguarding Group

6.3 ICB Adult and Children Safeguarding Group

- To develop policy and guidance for the ICB in relation to the PREVENT agenda
- Standard agenda item
- To discuss commissioning practice issues relating to the PREVENT agenda

- To provide a consistent approach in partnership with other ICB in Staffordshire in relation to implementation of the PREVENT agenda

6.4 The PREVENT Lead supported by the ICB Adult and Children Safeguarding Group

- To provide leadership for the PREVENT procedures and to provide advice and support to ICB staff and GP practice staff
- To ensure ICB and GP practice staff receive training in line with intercollegiate guidance
- To collate training and referral data and submit monthly updates to the Regional PREVENT coordinator
- To develop policies and internal processes for the PREVENT agenda
- To make referrals to the CHANNEL panel following discussion with ICB managers as appropriate
- To liaise with other agencies as required
- To support the ICB with contract monitoring in relation to the implementation of the PREVENT agenda and serious incidents where radicalisation has been an issue or concern.

6.5 All ICB and GP practice staff

- To ensure they complete the PREVENT mandatory training in accordance with the Intercollegiate requirements which is role dependent. All PREVENT training will be linked to NHS PREVENT training competencies framework Appendix 3
- To be aware of this policy and other related policies
- To know who to contact within the ICB if they have any concerns about service users or members of staff in relation to radicalisation by extremists.

7.0 Procedure

- 7.1 If a member of staff has concerns that a member of the public, or another member of staff, has been or is in the process of being radicalized, then the ICB Prevent Lead must be contacted.
- 7.2 The ICB Prevent Lead will discuss concerns, give advice accordingly and support staff in making a referral following local pathways (See appendix 1, Appendix 2 referral form)
- 7.3 If the Prevent Lead is unavailable, advice can be taken from the Local Authority Prevent Lead Officer as per appendix.
- 7.4 As with any other safeguarding concern, if a staff member suspects imminent or actual harm to an individual or individuals they must report their concerns as a matter of urgency by dialing **999** or the anti-terrorist hotline on **0800 789 321**. A text phone facility for people who are deaf or have hearing difficulties is available on 0800 0324 539.

8.0 Monitoring the compliance and effectiveness of this policy

- 8.1 The ICB Prevent Lead will ensure that a process is in place to monitor the compliance and effectiveness of this policy. This will include a review of PREVENT referrals undertaken in collaboration with the Local Authority Prevent Leads and will monitor compliance with training requirements for ICB staff and NHS commissioned services.

9.0 References

Counter-terrorism Strategy (CONTEST) 2018 Home Office

<https://www.gov.uk/government/publications/counter-terrorism-strategy-contest-2018>

CHANNEL guidance <https://www.gov.uk/government/publications/channel-guidance>

Counter Terrorism and Border Security Act 2019.

<http://www.legislation.gov.uk/ukpga/2019/3/contents/enacted/data.htm>

PREVENT duty guidance for England and Wales.

www.gov.uk/government/publications/prevent-duty-guidance

PREVENT Strategy. www.gov.uk/government/publications/prevent-strategy-2011

PREVENT Training and Competencies Framework (October 2017)

www.england.nhs.uk/publication/prevent-training-and-competencies-framework/

10.0 NHS Publications

NHS Confederation: NHS statistics, facts and figures.

www.nhsconfed.org/resources/key-statistics-on-the-nhs

NHS England: Safeguarding Vulnerable People in the NHS – Accountability and Assurance Framework. www.england.nhs.uk/wp-content/uploads/2015/07/safeguarding-accountabilityassurance-framework.pdf

NHS England ICB Improvement and Assessment Framework.

www.england.nhs.uk/commissioning/ccg-assess/

NHS England PREVENT Training and Competencies Framework.

www.england.nhs.uk/publication/prevent-training-and-competencies-framework/

NHS Standard Contract. www.england.nhs.uk/nhs-standard-contract/

11.0 Review of this policy

This policy will be reviewed 3 years from the date of approval or sooner if there is a requirement to meet legal, statutory or good practice standards.

Staffordshire & Stoke-on-Trent Referral Pathway



APPENDIX 2

PREVENT Referral Form below:



Home Office

PREVENT REFERRAL



COUNTER
TERRORISM
POLICING

REFERRAL PROCESS	
<p>Once you have completed this form, please email it to: prevent@staffordshire.pnn.police.uk</p> <p>This form will then be assessed for CT concern as well as safeguarding concerns.</p> <p>You will receive an automated message confirming receipt of your referral and where possible we can give you feedback on your referral however please be aware that this may not always be possible due to data protection and other case sensitivities.</p> <p>If you have any questions whilst filling in the form, please call: Prevent on 01785 232054</p>	
INDIVIDUAL'S BIOGRAPHICAL & CONTACT DETAILS	
Forename(s):	First Name(s)
Surname:	Last Name
Date of Birth (DD/MM/YYYY):	D.O.B.
Approx. Age (if DoB unknown):	Please Enter
Gender:	Please Describe
Known Address(es):	Identify which address is the Individual's current residence
Nationality / Citizenship:	Stated nationality / citizenship documentation (if any)
Immigration / Asylum Status:	Immigration status? Refugee status? Asylum claimant? Please describe.
Primary Language:	Does the Individual speak / understand English? What is the Individual's first language?
Contact Number(s):	Telephone Number(s)
Email Address(es):	Email Address(es)
Any Other Family Details:	Family makeup? Who lives with the Individual? Anything relevant.
DESCRIBE CONCERNS	In as much detail as possible, please describe the specific concern(s) relevant to Prevent.
Please Describe	
<p>FOR EXAMPLE:</p> <ul style="list-style-type: none"> How / why did the Individual come to your organisation's notice in this instance? Does it involve a specific event? What happened? Is it a combination of factors? Describe them. Has the Individual discussed personal travel plans to a warzone or countries with similar concerns? Where? When? How? Does the Individual have contact with groups or individuals that cause you concern? Who? Why are they concerning? How frequent is this contact? Is there something about the Individual's mobile phone, internet or social media use that is worrying to you? What exactly? How do you have access to this information? Has the Individual expressed a desire to cause physical harm, or threatened anyone with violence? Who? When? Can you remember what was said / expressed exactly? Has the Individual shown a concerning interest in hate crimes, or extremists, or terrorism? Consider <i>any</i> extremist ideology, group or cause, as well as support for "school-shooters" or public-massacres, or murders of public figures. Please describe any other concerns you may have that are not mentioned here. 	
COMPLEX NEEDS	Is there anything in the Individual's life that you think might be affecting their wellbeing or that might be making them vulnerable in any sense?
Please Describe	

PERSON WHO FIRST IDENTIFIED THE CONCERNS	
Do they wish to remain anonymous?	Yes / No
Forename:	Referrers First Name(s)
Surname:	Referrers Last Name
Professional Role & Organisation:	Referrers Role / Organisation
Relationship to Individual:	Referrers Relationship To The Individual
Contact Telephone Number:	Referrers Telephone Number
Email Address:	Referrers Email Address
PERSON MAKING THIS REFERRAL (if different from above)	
Forename:	Contact First Name(s)
Surname:	Contact Last Name
Professional Role & Organisation:	Contact Role & Organisation
Relationship to Individual:	Contact Relationship to the Individual
Contact Telephone Number:	Contact Telephone Number
Email Address:	Contact Email Address

RELEVANT DATES	
Date the concern first came to light:	When were the concerns first identified?
Date referral made to Prevent:	Date this form was completed & sent off?
FOR EXAMPLE: <ul style="list-style-type: none"> Victim of crime, abuse or bullying. Work, financial or housing problems. Citizenship, asylum or immigration issues. Personal problems, emotional difficulties, relationship problems, family issues, ongoing court proceedings. On probation; any erratic, violent, self-destructive or risky behaviours, or alcohol / drug misuse or dependency. Expressed feelings of injustice or grievance involving any racial, religious or political issue, or even conspiracy theories. Educational issues, developmental or behavioural difficulties, mental ill health (see Safeguarding Considerations below). Please describe any other need or potential vulnerability you think may be present but which is not mentioned here. 	
OTHER INFORMATION	Please provide any further information you think may be relevant, e.g. social media details, military service number, other agencies or professionals working with the Individual, etc..
Please Describe	

REFERRER'S ORGANISATIONAL PREVENT CONTACT (if different from above)	
Forename:	Referrers First Name(s)
Surname:	Referrers Last Name
Professional Role & Organisation:	Referrers Role / Organisation
Relationship to Individual:	Referrers Relationship To The Individual
Contact Telephone Number:	Referrers Telephone Number
Email Address:	Referrers Email Address
SAFEGUARDING CONSIDERATIONS	
Does the Individual have any stated or diagnosed disabilities, disorders or mental health issues?	Yes / No
Please describe, stating whether the concern has been diagnosed.	
Have you discussed this Individual with your organisations Safeguarding / Prevent lead?	Yes / No
What was the result of the discussion?	

Have you informed the Individual that you are making this referral?	Yes / No
What was the response?	
Have you taken any direct action with the Individual since receiving this information?	Yes / No
What was the action & the result?	
Have you discussed your concerns around the Individual with any other agencies?	Yes / No
What was the result of the discussion?	
INDIVIDUAL'S EMPLOYMENT / EDUCATION DETAILS	
Current Occupation & Employer:	Current Occupation(s) & Employer(s)
Previous Occupation(s) & Employer(s):	Previous Occupation(s) & Employer(s)
Current School / College / University:	Current Educational Establishment(s)
Previous School / College / University:	Previous Educational Establishment(s)
THANK YOU	
<p>Thank you for taking the time to make this referral. Information you provide is valuable and will always be assessed. If there is no Prevent concern but other safeguarding issues are present, this information will be sent to the relevant team or agency to provide the correct support for the individual(s) concerned.</p>	

APPENDIX 3

Training Available:

Level 1 & 2 Training

E learning – <https://my.esr.nhs.uk>

E-Learning Basic Prevent Training

<https://www.elearning.prevent.homeoffice.gov.uk/edu/screen1.html>

Level 3 Training

Face to Face Workshop to raise Awareness of Prevent: Led by organisational Prevent trainers

E-Learning (e-learning for healthcare) Preventing Radicalisation Level 3: <https://portal.e-lfh.org.uk/Component/Details/511790>

E-Learning Mental Health Prevent Training:

<https://www.elearning.prevent.homeoffice.gov.uk/mentalhealth>