

# PREVENT Policy

|  |                            |
|--|----------------------------|
| <b>Policy Number</b>                             | Quality & Safety           |
| <b>Version:</b>                                  | 4.0                        |
| <b>Ratified by:</b>                              | Integrated Care Board      |
| <b>Date ratified:</b>                            | 20 <sup>th</sup> June 2024 |
| <b>Name of originator/author:</b>                | Lisa Bates                 |
| <b>Name of responsible committee/individual:</b> | Quality & Safety Committee |
| <b>Date issued:</b>                              | 21 <sup>st</sup> June 2024 |
| <b>Review date:</b>                              | Three years from approval  |
| <b>Date of first issue:</b>                      | 2013                       |
| <b>Target audience:</b>                          | All ICB employees          |

## CONSULTATION SCHEDULE

| Name and Title of Individual                          | Groups consulted   | Date Consulted |
|---|--|----------------|
| Lisa Bates – Designated Nurse for Adult Safeguarding  | Staffordshire & Stoke-on-Trent CCGs Children & Adults Safeguarding Group | 18/02/2020     |
| Lisa Bates – Designated Nurse for Adult Safeguarding  | Staffordshire & Stoke-on-Trent CCGs Children & Adults Safeguarding Group | 22/02/2022     |
| Heidi Watts – Designated Nurse for Adult Safeguarding | Health Safeguarding and Looked After Children Strategic Oversight Group  | 15/05/2024     |

## RATIFICATION SCHEDULE

| Name of Committee approving Policy     | Date       |
|--|------------|
| Quality and Safety Committee in Common | 09/2020    |
| Governing Bodies in Common             | 26/11/2020 |
| Quality and Safety Committee           | 12/06/2024 |
| Integrated Care Board                  | .....      |

## VERSION CONTROL

| Version | Version/Description of amendments            | Date      | Author/amended by |
|---------|--|-----------|-------------------|
| 1       | Prevent Policy Stoke-on-Trent & North Staffs | 2014      | Paula Carr        |
| 2       | Combination policy for all six CCGs          | Sept 2020 | Lisa Bates        |
| 3       | New Prevent Referral Form                    | Jan 2022  | Lisa Bates        |
| 4       | Amended for ICB                              | Mar 2024  | Heidi Watts       |

## Impact Assessments – available on request

|                            | Stage | Complete | Comments |
|----------------------------|-------|----------|----------|
| Equality Impact Assessment | 1     | 29/10/20 |          |
| Quality Impact Assessment  | N/A   |          |          |
| Privacy Impact Assessment  | N/A   |          |          |

**Contents**

- 1.0 Introduction ..... 3
- 2.0 Scope and Purpose ..... 4
- 3.0 Definitions ..... 4
- 4.0 Roles and Responsibilities ..... 5
  - 4.1 Governing Body ..... 5
  - 4.2 System Quality & Safety Committee ..... 5
  - 4.3 Health Safeguarding & Looked After Children Strategic Oversight Group 5
  - 4.4 The Prevent Lead supported by the ICB Safeguarding Team ..... 6
  - 4.5 All ICB staff..... 6
  - 4.6 ICB Health Prevent Forum ..... 6
- 5.0 Procedure..... 6
- 6.0 Monitoring the compliance and effectiveness of this policy ..... 7
- 7.0 References and Useful Information ..... 7
- 8.0 NHS Publications ..... 7
- 9.0 Review of this policy ..... 7
  
- APPENDIX 1 Staffordshire & Stoke-on-Trent Referral Pathway ..... 8
- APPENDIX 2 PREVENT Referral Form..... 9
- APPENDIX 3 Training available ..... 13

## 1.0 Introduction

This policy aims to make clear the role of Staffordshire & Stoke-on-Trent ICB employees in relation to the statutory duties under the PREVENT agenda and should be read in conjunction with the Safeguarding Adults and Safeguarding Children's Policies.

**PREVENT** is part of the Government's national counter terrorism strategy which is called **CONTEST** and this has four national work streams:

**PURSUE:** to stop terrorist attacks

**PROTECT:** to strengthen our protection against terrorist attack

**PREPARE:** where an attack cannot be stopped, to mitigate its impact

**PREVENT:** to stop people becoming terrorists or supporting terrorism

The key focus for PREVENT in healthcare is to make sure staff have the skills and knowledge to identify when a member of the public or a colleague is displaying signs that they may have been or are in the process of being drawn into terrorist-based activity. It is essential that healthcare workers are aware of the steps that need to be taken to address the concerns raised and to help protect the individual(s) involved.

The aim of the PREVENT strategy is to reduce the threat to the UK from terrorism by stopping people becoming terrorists or supporting terrorism. It is part of a wider non-criminalising early response to raising concerns and helping people.

This policy refers only to the **PREVENT** element of CONTEST which is the phase that operates in the pre-criminal space. All other elements are the responsibility of the Police and Security Services.

The Counterterrorism and Border Security Act (2019) places a duty on specified authorities to '*have due regard to the need to prevent individuals from being drawn into terrorism*',

The national PREVENT Strategy (2011) addresses all forms of terrorism and continues to reprioritise according to the threat posed to our national security. The Counter Terrorism and Border Security Act (2019) sets out the duty for all NHS trusts and NHS foundation trusts to cooperate with the strategy and to ensure that all relevant staff are trained to identify and support people who may be susceptible to radicalisation. Integrated Care Boards (ICB) are not specified within the prevent duty, however their role in the health system is to monitor and gain assurance that all contracted providers are discharging their statutory duties.

The prevent duty guidance (HM Government 2023) reinforces the need for health partners to have robust systems and training in place to ensure that all staff are aware of radicalisation and how to refer someone into the prevent programme for help if they suspect they are being radicalised. The duty details that there must be an ICB counter terrorism vetted officer and that the prevent lead and relevant executive leads must work with providers to understand and mitigate any risks locally. This function sits with an executive officer of the ICB.

The Channel process is designed to provide support at an early stage to individuals identified to be at risk of radicalisation and to work through interventions to stop them from becoming terrorists. It operates in the pre-criminal space before any criminal activity has taken place. The Channel Panel is coordinated by the local authority and is a multi-agency partnership. The Counter terrorism and security Act names CCGs as being required to cooperate with the Channel panel and the ICB will continue to maintain this requirement following the abolishment of CCGs.

The Channel Panels in Staffordshire and Stoke-on-Trent seek information direct from GP practices and NHS provider trusts. The ICB acts as an escalation point for any issues or barriers in this process. The ICB will gain assurance through the Prevent Health Forum that contracted providers are cooperating with the channel panel in accordance with their duties as specified authorities.

## 2.0 Scope and Purpose

The PREVENT agenda is relevant to all ICB staff including volunteers, particularly those who work with vulnerable people.

- 2.1 The Department of Health and Social Care is a key strategic partner in The Prevent Strategy as health care professionals may meet and treat people who may be susceptible to radicalisation.
- 2.2 Preventing someone from becoming a terrorist or supporting terrorism is no different from safeguarding vulnerable individuals from other forms of exploitation or abuse. Therefore, this policy stands alongside the ICB Safeguarding Adults and Safeguarding Children and Young Peoples Policies.
- 2.3 The three key objectives of the national Prevent Strategy are to:
- *'Tackle the ideological causes of terrorism*
  - *Intervene early to support people susceptible to radicalisation*
  - *Enable people who have already engaged in terrorism to disengage and rehabilitate'*
- 2.4 In the UK, the main terrorist threat is from Islamist terrorism, however within the Staffordshire and Stoke-on-Trent area Right-wing extremism is also a high priority. Radicalisation of individuals can also be undertaken by other extremist groups such as Environmental extremists and Animal Rights extremists.

## 3.0 Definitions

Definitions of terms used in this policy are given below:

|                         |  |
|-------------------------|--|
| <b>CONTEST</b>          | Contest is the United Kingdom's counter terrorism strategy. The aim of Contest is to reduce the risk to the UK and its interests overseas from terrorism, so that people can go about their lives freely and with confidence.  |
| <b>PREVENT Strategy</b> | The PREVENT Strategy is part of the Government's counter-terrorism strategy CONTEST and aims to stop people becoming terrorists or supporting terrorism. Prevent focuses on all forms of terrorism and operates in a pre-criminal space, providing support and re-direction to individuals at risk of being groomed into terrorist activity before any crimes are committed. |
| <b>CHANNEL</b>          | Channel is a programme which focuses on providing support at an early stage to people who may be susceptible to being drawn into terrorism. The programme uses a multi-agency approach in:<br>Identifying individuals at risk.<br>Assessing the nature and extent of that risk.<br>Developing the most appropriate support plan for the individuals concerned.               |
| <b>Radicalisation</b>   | Radicalisation refers to the process by which a person comes to support terrorism and extremist ideologies associated with terrorist groups.   |
| <b>Terrorism</b>        | Terrorism is an action or threat designed to influence the government or intimidate the public. Its purpose is to advance a political, religious or ideological cause. The current UK definition of terrorism is given in the Counter Terrorism and Border Security Act (2019).  |

|                     |  |
|---------------------|--|
| <b>Extremism</b>    | The vocal or active opposition to fundamental values, including democracy, the rule of law, individual liberty and mutual respect and tolerance of different faiths and beliefs.   |
| <b>Exploitation</b> | <p>Susceptibility to radicalisation can occur to any individual who due to their circumstances, experiences or state of mind can become drawn into a terrorist ideology. Some factors that can make people susceptible to radicalisation include bereavement, rejection, isolation, substance abuse, identity crisis/crisis of faith, mental health issues, participation in criminal other criminal activity and low self-esteem. Some external factors can be peer pressure, unemployment levels, media and group identity.</p> <p>Terrorists use a variety of methods to influence and exploit others. These include face to face contact, internet use, social networking or other media. Radicalisation is a process whereby the terrorists use normal social processes in order to manipulate and influence others into their ideology.</p> <p>Radicalisation occurs when an extremist rationale or narrative is used to influence others. This is often a story with a mixture of facts and fiction used to promote the legitimacy of the cause.</p> <p>The internet often plays a big part in the dissemination of extremist material and propaganda. Health care organisations should be aware of employees making frequent visits to websites showing images such as armed conflict around the world and providing access to extremist material.</p> |

## 4.0 Roles and Responsibilities

### 4.1 Governing Body

- To state Staffordshire and Stoke-on-Trent ICBs commitment to the PREVENT agenda in order to promote early detection of people who may be susceptible to being radicalised.
- To ensure that the ICB develop clear policies and procedures to embed the PREVENT agenda into day-to-day practice.
- To ensure effective partnership working with other key agencies to facilitate the PREVENT agenda across Staffordshire.

### 4.2 System Quality and Safety Committee

- To receive assurances concerning the implementation of the PREVENT agenda within Staffordshire & Stoke-on-Trent ICB and its contracted providers.
- To provide scrutiny and challenge.

### 4.3 Health Safeguarding and Looked After Children Strategic Oversight Group

- To receive relevant updates and assurances relating to the Prevent strategy as part of usual safeguarding reporting.
- To support with any concerns or barriers relating to the Prevent agenda where they have been escalated.

#### 4.4 The PREVENT Lead supported by the ICB safeguarding Team

- To provide leadership for the PREVENT procedures and to provide advice and support to ICB staff and relevant health partners
- To ensure the ICB staff receive training in line with intercollegiate guidance.
- To act as an escalation point where providers have not submitted their quarterly returns to NHS England
- To develop policies and internal processes for the PREVENT agenda.
- To make referrals to the Prevent Programme following discussion with ICB managers as appropriate.
- To Chair the Prevent Health Forum
- To support the ICB with contract monitoring in relation to the implementation of the PREVENT agenda and incidents where radicalisation has been an issue or concern.

#### 4.5 All ICB staff

- To ensure they complete the PREVENT mandatory training in accordance with the Intercollegiate requirements which is role dependent. All PREVENT training will be linked to NHS PREVENT training competencies framework Appendix 3.
- To be aware of this policy and other related policies
- To know who to contact within the ICB if they have any concerns about service users or members of staff in relation to radicalisation by extremists.

#### 4.6 ICB Health Prevent Forum

- The ICB will represent Health partners at both Staffordshire & Stoke-on-Trent Prevent Boards and will ensure health partners as partners within the ICS link to the board (2-way communication).
- relevant health provider organisations will sit on the Channel Panel to provide relevant interventions for those at risk.
- The forum will be chaired by the ICB as a means of health organisations sharing best practice and providing support and professional challenge to each other.
- Provide assurance to the Prevent Boards on a collaborative basis that health partners are complying with their duties under the Counter Terrorism and Security Act 2015.
- Provide updates to the safeguarding health forum and reports to the System Quality and Safety Committee within usual safeguarding reporting mechanisms

### 5.0 Procedure

5.1 As with any other safeguarding concern, if a staff member suspects imminent or actual harm to an individual or individuals, they must report their concerns as a matter of urgency by dialing **999** or the anti-terrorist hotline on **0800 789 321**. A text phone facility for people who are deaf or have hearing difficulties is available on **0800 0324 539**.

5.2

If a member of staff has concerns that a member of the public, or another member of staff, has been or is in the process of being radicalized, then the ICB safeguarding Team must be contacted. Contact details are on IAN.

5.3 The Safeguarding team will discuss concerns, give advice accordingly and support staff in making a referral into the prevent programme where appropriate following local pathways (See appendix 1, Appendix 2 referral form). Where a referral is being made, the safeguarding team will inform the ICB executive prevent lead.

## 6.0 Monitoring the compliance and effectiveness of this policy

The ICB safeguarding team will ensure that a process is in place to monitor the compliance and effectiveness of this policy. This will include a review of PREVENT referrals and monitoring compliance with training requirements for ICB staff and NHS commissioned services.

## 7.0 References and Useful Information

Counter-terrorism Strategy (CONTEST) 2018 Home Office  
<https://www.gov.uk/government/publications/counter-terrorism-strategy-contest-2018>

CHANNEL guidance <https://www.gov.uk/government/publications/channel-guidance>

Counter Terrorism and Border Security Act 2019  
<http://www.legislation.gov.uk/ukpga/2019/3/contents/enacted/data.htm>

PREVENT duty guidance for England and Wales  
[www.gov.uk/government/publications/prevent-duty-guidance](http://www.gov.uk/government/publications/prevent-duty-guidance)

PREVENT Strategy [www.gov.uk/government/publications/prevent-strategy-2011](http://www.gov.uk/government/publications/prevent-strategy-2011)

PREVENT Training and Competencies Framework (October 2017)  
[Adult Safeguarding: Roles and Competencies for Health Care Staff | Royal College of Nursing \(rcn.org.uk\)](http://www.rcn.org.uk)  
[Safeguarding Children and Young People: Roles and Competencies for Healthcare Staff | Royal College of Nursing \(rcn.org.uk\)](http://www.rcn.org.uk)

Staffordshire Police information about PREVENT and how to make an online referral  
[Prevent | Staffordshire Police](http://www.staffordshire.police.uk)

[Report online material promoting terrorism or extremism - GOV.UK \(www.gov.uk\)](http://www.gov.uk)

## 8.0 NHS Publications

NHS England: Safeguarding Vulnerable People in the NHS – Accountability and Assurance Framework. [NHS England » Safeguarding children, young people and adults at risk in the NHS: Safeguarding accountability and assurance framework](http://www.nhs.uk)

NHS Standard Contract. [www.england.nhs.uk/nhs-standard-contract/](http://www.england.nhs.uk/nhs-standard-contract/)

## 11.0 Review of this policy

This policy will be reviewed 3 years from the date of approval or sooner if there is a requirement to meet legal, statutory or good practice standards.

## Staffordshire & Stoke-on-Trent Referral Pathway



**APPENDIX 2**

Prevent Referral Form below:



## REFERRAL PROCESS

**By sending this form you consent for it to arrive with both your dedicated Local Authority safeguarding team & Prevent policing team for a joint assessment.** Wherever possible we aim to give you feedback on your referral, please be aware, however, that this is not always possible due to data-protection & other case sensitivities. Once you have completed this form, please email it to: [ctu\\_gateway@westmidlands.police.uk](mailto:ctu_gateway@westmidlands.police.uk) If you have any questions whilst filling in the form, please call: **WMCTU Prevent Hub 0121-251-0241**

## INDIVIDUAL'S BIOGRAPHICAL & CONTACT DETAILS

|                                      |  |
|--------------------------------------|--|
| <b>Forename(s):</b>                  | First Name(s)  |
| <b>Surname:</b>                      | Last Name  |
| <b>Date of Birth (DD/MM/YYYY):</b>   | D.O.B.   |
| <b>Approx. Age (if DoB unknown):</b> | Please Enter   |
| <b>Gender:</b>                       | Please Describe  |
| <b>Known Address(es):</b>            | Identify which address is the Individual's current residence                             |
| <b>Nationality / Citizenship:</b>    | Stated nationality / citizenship documentation (if any)                                  |
| <b>Immigration / Asylum Status:</b>  | Immigration status? Refugee status? Asylum claimant? Please describe.                    |
| <b>Primary Language:</b>             | Does the Individual speak / understand English? What is the Individual's first language? |
| <b>Contact Number(s):</b>            | Telephone Number(s)  |
| <b>Email Address(es):</b>            | Email Address(es)  |
| <b>Any Other Family Details:</b>     | Family makeup? Who lives with the Individual? Anything relevant.                         |

## DESCRIBE CONCERNS

**In as much detail as possible, please describe the specific concern(s) relevant to Prevent.**

Please Describe

### FOR EXAMPLE:

- How / why did the Individual come to your organisation's notice in this instance?
- Does it involve a specific event? What happened? Is it a combination of factors? Describe them.
- Has the Individual discussed personal travel plans to a warzone or countries with similar concerns? Where? When? How?
- Does the Individual have contact with groups or individuals that cause you concern? Who? Why are they concerning? How frequent is this contact?
- Is there something about the Individual's mobile phone, internet or social media use that is worrying to you? What exactly? How do you have access to this information?
- Has the Individual expressed a desire to cause physical harm, or threatened anyone with violence? Who? When? Can you remember what was said / expressed exactly?
- Has the Individual shown a concerning interest in hate crimes, or extremists, or terrorism? Consider *any* extremist ideology, group or cause, as well as support for "school-shooters" or public-massacres, or murders of public figures.
- Please describe any other concerns you may have that are not mentioned here.

## COMPLEX NEEDS

**Is there anything in the Individual's life that you think might be affecting their wellbeing or that might be making them vulnerable in any sense?**

Please Describe



**PERSON WHO FIRST IDENTIFIED THE CONCERNS**

|                                   |  |
|-----------------------------------|--|
| Do they wish to remain anonymous? | Yes / No                                 |
| Forename:                         | Referrers First Name(s)                  |
| Surname:                          | Referrers Last Name                      |
| Professional Role & Organisation: | Referrers Role / Organisation            |
| Relationship to Individual:       | Referrers Relationship To The Individual |
| Contact Telephone Number:         | Referrers Telephone Number               |
| Email Address:                    | Referrers Email Address                  |

**PERSON MAKING THIS REFERRAL (if different from above)**

|                                   |  |
|-----------------------------------|--|
| Forename:                         | Contact First Name(s)                  |
| Surname:                          | Contact Last Name                      |
| Professional Role & Organisation: | Contact Role & Organisation            |
| Relationship to Individual:       | Contact Relationship to the Individual |
| Contact Telephone Number:         | Contact Telephone Number               |
| Email Address:                    | Contact Email Address                  |

**RELEVANT DATES**

**Prevent Referral Form**

|                                       |  |
|---------------------------------------|--|
| Date the concern first came to light: | When were the concerns first identified? |
| Date referral made to Prevent:        | Date this form was completed & sent off? |

**FOR EXAMPLE:**

- Victim of crime, abuse or bullying.
- Work, financial or housing problems.
- Citizenship, asylum or immigration issues.
- Personal problems, emotional difficulties, relationship problems, family issues, ongoing court proceedings.
- On probation; any erratic, violent, self-destructive or risky behaviours, or alcohol / drug misuse or dependency.
- Expressed feelings of injustice or grievance involving any racial, religious or political issue, or even conspiracy theories.
- Educational issues, developmental or behavioural difficulties, mental ill health (see **Safeguarding Considerations** below).
- Please describe any other need or potential vulnerability you think may be present but which is not mentioned here.

**OTHER INFORMATION**

Please provide any further information you think may be relevant, e.g. social media details, military service number, other agencies or professionals working with the Individual, etc..

Please Describe

**REFERRER'S ORGANISATIONAL PREVENT CONTACT (if different from above)**

|                                   |  |
|-----------------------------------|--|
| Forename:                         | Referrers First Name(s)                  |
| Surname:                          | Referrers Last Name                      |
| Professional Role & Organisation: | Referrers Role / Organisation            |
| Relationship to Individual:       | Referrers Relationship To The Individual |
| Contact Telephone Number:         | Referrers Telephone Number               |
| Email Address:                    | Referrers Email Address                  |

**SAFEGUARDING CONSIDERATIONS**

|   |          |
|---|----------|
| Does the Individual have any stated or diagnosed disabilities, disorders or mental health issues? | Yes / No |
| Please describe, stating whether the concern has been diagnosed.                                  |          |

|  |                                       |
|--|---------------------------------------|
| <b>Have you discussed this Individual with your organisations Safeguarding / Prevent lead?</b>   | Yes / No                              |
| What was the result of the discussion?   |                                       |
| <b>Have you informed the Individual that you are making this referral?</b>   | Yes / No                              |
| What was the response?   |                                       |
| <b>Have you taken any direct action with the Individual since receiving this information?</b>  | Yes / No                              |
| What was the action & the result?  |                                       |
| <b>Have you discussed your concerns around the Individual with any other agencies?</b>   | Yes / No                              |
| What was the result of the discussion?   |                                       |
| <b>INDIVIDUAL'S EMPLOYMENT / EDUCATION DETAILS</b>   |                                       |
| <b>Current Occupation &amp; Employer:</b>  | Current Occupation(s) & Employer(s)   |
| <b>Previous Occupation(s) &amp; Employer(s):</b>   | Previous Occupation(s) & Employer(s)  |
| <b>Current School / College / University:</b>  | Current Educational Establishment(s)  |
| <b>Previous School / College / University:</b>   | Previous Educational Establishment(s) |
| <b>THANK YOU</b>   |                                       |
| <p>Thank you for taking the time to make this referral. Information you provide is valuable and will always be assessed.</p> <p>If there is no Prevent concern but other safeguarding issues are present, this information will be sent to the relevant team or agency to provide the correct support for the individual(s) concerned.</p> |                                       |

**OFFICIAL – SENSITIVE (ONLY WHEN COMPLETED)**

**DATA PROTECTION ACT & POLICE INFORMATION MANAGEMENT POLICIES APPLY**

PREVENT REFERRAL FORM V 3.1

## APPENDIX 3

### Training Available:

#### **Level 1 & 2 Training**

E learning – <https://my.esr.nhs.uk>

E-Learning Basic Prevent Training:

<https://www.elearning.prevent.homeoffice.gov.uk/edu/screen1.html>

#### **Level 3 Training**

E-Learning (e-learning for healthcare) Preventing Radicalisation Level 3:

<https://portal.e-lfh.org.uk/Component/Details/511790>

E-Learning Mental Health Prevent Training:

<https://www.elearning.prevent.homeoffice.gov.uk/mentalhealth>